

Message Text

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PAGE 01 IAEA V 03085 131651 Z

54

ACTION SCI-06

INFO OCT-01 EUR-25 EA-11 IO-12 ADP-00 GAC-01 ACDA-19

CIAE-00 DODE-00 PM-09 INR-10 L-03 NSAE-00 NASA-04

NSC-10 RSC-01 SS-15 OIC-04 RSR-01 /132 W
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R 131618 Z APR 73

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 2715

INFO AEC GERMANTOWN

AMEMBASSY BONN

USMISSION BRUSSELS

AMEMBASSY TOKYO

C O N F I D E N T I A L IAEA VIENNA 3085

E. O. 11652: GDS

TAGS: PARM, IAEA, US, JA, GW

SUBJ: NEGOTIATION OF US- IAEA SAFEGUARDS AGREEMENT

REF: (A) STATE 62090; (B) IAEA VIENNA A-245 DTD 4/14/73

1. DURING APRIL 9 DISCUSSIONS WITH UNGERER (FRG) OF SUBSTANCE OF COMMUNICATION TO IAEA PER REFTEL, HE RAISED QUESTION OF TIMING OF IAEA BOARD ACTION SUBJECT AGREEMENT, IN CONTEXT OF BUNDESTAG CONSIDERATION EURATOM- IAEA NPT SAFEGUARDS AGREEMENT AND NPT RATIFICATION. HE MENTIONED THAT PRESENT OUTLOOK IN FRG WAS INITIAL READING AND REFERRAL TO COMMITTEE BEFORE RECESS AT END JUNE, WITH DEBATE IN AUTUMN SESSION. HE FELT IT HIGHLY DESIRABLE, IN ORDER AVOID PROVIDING EXCUSE FOR DELAY IN BUNDESTAG, THAT TEXT OF US- IAEA AGREEMENT, APPROVED BY BOARD, BE AVAILABLE BEFORE DEBATE. HE NOTED THAT BOARD APPROVAL DID NOT RPT NOT IMPLY SIGNATURE OR COMING INTO FORCE IMMEDIATELY THEREAFTER, AS EVIDENCED BY OTHER AGREEMENTS FOR WHICH SIGNATURE OR COMING INTO FORCE HAD BEEN DELAYED. HE FULLY APPRECIATED U. S. INTENTION THAT ITS AGREEMENT WOULD NOT COME INTO FORCE UNTIL AFTER JAPAN' S NPT AGREEMENT CAME INTO FORCE, BUT FELT THAT EARLIER BOARD APPROVAL, SUCH AS IN SEPT OF THIS YEAR, IN ORDER MEET FRG NEEDS, WOULD NOT PREJUDICE THAT COURSE OF
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PAGE 02 IAEA V 03085 131651 Z

ACTION.

2. WE GAVE UNGERER NO ENCOURAGEMENT THIS IDEA AND EXPRESSED SERIOUS DOUBTS OF FEASIBILITY. IN RESPONSE OUR QUESTION AS TO WHETHER BOARD- APPROVED TEXT REALLY NECESSARY, UNGERER POINTED OUT THAT FRENCH AND USSR LACK OF ENTHUSIASM FOR IAEA IMPLEMENTING U. S. OFFER WAS WELL KNOWN AND THAT THERE WOULD BE CONCERN IN BUNDESTAG THAT BOARD MIGHT REQUIRE MODIFICATION OF US- IAEA AGREEMENT OR IMPOSE RESTRICTIONS ON IMPLEMENTATION. THUS, BUNDESTAG WOULD NOT RPT NOT BE CERTAIN OF TERMS OF US- IAEA AGREEMENT AT TIME CONSIDERATION BEING GIVEN TO RATIFICATION EURATOM- IAEA AGREEMENT.

3. MISSION HAS NO WAY OF DETERMINING WHETHER THIS IS PERSONAL IDEA OF UNGERER OR REFLECTS THINKING IN BONN. IF LATTER, WE WOULD NOT RULE OUT POSSIBILITY CHANCELLOR BRANDT RAISING MATTER DURING FORTHCOMING VISIT WASHINGTON. DEPARTMENT MAY WISH PREPARE CONTINGENCY RESPONSE FOR USE IN EVENT MATTER IS RAISED.

4. UNGERER ALLUDED TO CONTINUED INSISTENCE BY BONN (RANDERMANN) THAT BILATERAL CONSULTATIONS RE SUBJECT NEGOTIATIONS TAKE PLACE IN WASHINGTON, NOTWITHSTANDING U. S. (AND UNGERER) STATED PREFERENCE FOR VIENNA.

5. DURING APRIL 11 DISCUSSIONS WITH TAKAOKA AND MURAOKA (JAPAN) OF SUBSTANCE OF COMMUNICATION TO IAEA, THEY ALSO INQUIRED RE TIMING BOARD ACTION ON U. S. OFFER BUT ONLY IN GENERAL WAY. THEY STATED IN RESPONSE QUESTION THAT FON MIN PUBLIC POSITION ON JAPANESE NPT RATIFICATION WAS THAT NO POSSIBILITY THIS YEAR AND UNLIKELY TO BE PRESENTED TO DIET IN EARLY 1974 SESSION.

6. BOTH UNGERER AND JAPANESE EXPRESSED APPRECIATION FOR BRIEFING. PORTER

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*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 13 APR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973IAEAV03085
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GDS
Errors: n/a
Film Number: n/a
From: IAEA VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730442/aaaainqa.tel
Line Count: 102
Locator: TEXT ON-LINE
Office: ACTION SCI
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 2
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 73 STATE 62090, 73 IAEA VIENNA A-245
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 06 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06-Aug-2001 by shawdg>; APPROVED <06-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> jms 980114
Subject: NEGOTIATION OF US- IAEA SAFEGUARDS AGREEMENT
TAGS: PARM, GW, JA, US, IAEA
To: AEC GERMANY
BONN
BRUSSELS
SCI
SECSTATE WASHDC
TOKYO
Type: TE

Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005